

Strategies to Help

Move Ex-Offenders

from Welfare to Work

U.S. DEPARTMENT OF LABOR

Elaine L. Chao, Secretary

EMPLOYMENT AND TRAINING ADMINISTRATION

Office of Adult Services

DIVISION OF WELFARE-TO-WORK

Dennis Lieberman, Director

JUNE 2001

This monograph was prepared under the direction of the Division of Welfare-to-Work of the Department of Labor's Employment and Training Administration (DOL/ETA) by the Legal Action Center. The author is Debbie Mukamal of the Legal Action Center. This monograph was prepared under the Depart of Labor Contract No. AS-10868-00-40. The views expressed herein are those of the author and do not necessarily reflect the official position of the U. S. Department of Labor

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FROM HARD TIME TO FULL TIME

Those who work for a welfare office, a workforce development organization, or are involved in getting recipients of Temporary Assistance for Needy Families (TANF) into the workforce know the challenge of finding employment for ex-offenders or individuals with a criminal record. This guide offers several helpful strategies that will improve the employment opportunities for your participants who have criminal histories.

This guide identifies general legal standards that may apply to hiring decisions involving ex-offenders. These standards may vary from state to state and from case to case. You must consult with your legal advisor and/or state Attorney General for specific information about the standards that apply in your state. (See Appendix D for a list of state Attorneys General.)

I. Why Should You Care?

With all the different populations receiving welfare benefits who require special services to achieve self-sufficiency, why should you pay extra attention to assisting individuals with criminal records move from welfare to work? There are a number of very good reasons for doing so.

A. A growing number of people have arrest and conviction records and are returning to the community.

The number of individuals in the criminal justice system in the United States continues to grow each year. The Department of Justice estimates that in 1999 a record number of people - more than six million - were under criminal justice supervision: 1.85 million incarcerated in state and federal prisons and local jails; 3.8 million on probation; and 700,000 on parole. ⁱ Of those incarcerated, most will be released. The

latest available figures indicate that in 1999, more than 500,000 offenders were released from state and federal prisons and returned to communities. ⁱⁱ

The number of people who have a record of arrest or conviction is much larger, though. Over 47 million Americans - and probably many more ⁱⁱⁱ have a criminal history on file with state or federal governments. That means that about 25 percent of the nation's adult population live a substantial portion of their lives having a criminal record ^{iv}

B. Individuals with criminal records face multiple barriers to employment.

Ex-offenders face many barriers to getting a job, including substance abuse problems, spotty work histories, poor educational backgrounds, physical and mental health problems, and bias against them. Any one of these barriers can impede an ex-offender's ability to become employed, and taken together, they create formidable obstacles to getting, maintaining, and advancing on a job.

C. States must address the needs of this population to comply with the work requirements and time limits mandated in welfare laws.

Under the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA), states are required to establish lifetime limits for the receipt of public assistance and enforce work requirements on welfare recipients. By learning how to better serve ex-offenders, states may be able to more easily comply with TANF requirements and avoid TANF penalties.

D. Obtaining employment can reduce the likelihood of an ex-offender being rearrested, reconvicted, and reincarcerated.

Helping ex-offenders get jobs will significantly decrease the likelihood that they will commit other crimes. Most experts, academics, and practitioners, as well as people with criminal records themselves, believe that obtaining employment is absolutely

crucial to successful re-integration of offenders and to the promotion of public safety through a reduction in crime.

E. Businesses are willing to hire from any qualified resource to meet their workforce needs.

America's strong economy has created new opportunities for growth, as wen as new labor shortages. Employers around the country are in need of qualified, reliable employees. The tighter the labor market gets, the more difficult it becomes for employers to attract and retain good, entry-level workers. We cannot overlook exoffenders as a resource to meet this demand.

II. WHAT TYPES OF CRIMINAL RECORDS DO MOST EX-OFFENDERS HAVE?

It may surprise you to know that most ex-offenders have convictions for drug related or property crimes as opposed to violent ones, and a majority of people with criminal records do not have long conviction records. In fact, 71 percent of state prisoners were convicted of non-violent offenses. Vamong female offenders, the most common types of property crimes are forgery, fraud, and embezzlement. Fifty-six percent of male state prison inmates and 68 percent of women inmates had two or fewer prior convictions. Vi Twenty-three percent of male and 35 percent of female inmates had never been previously convicted. Viii

For a number of reasons, it is important to be familiar with the types and number of crimes ex-offender participants in your program have on their records. Depending on the laws in your state, certain crimes can make someone ineligible to become employed in certain occupations. Being knowledgeable of your participants' backgrounds will enable you to make appropriate employment referrals. More importantly, many employers are more willing to hire an applicant with a non-violent criminal background, rather than someone who has committed a violent crime. (See sections below on "Employment laws that affect ex-offenders" and "Help participants 'clean up' their rap sheets.")

III. WHAT TYPES OF BARRIERS DO EX-OFFENDERS FACE IN GETTING JOBS?

People with criminal records face a number of barriers to becoming employed. These include welfare laws that restrict ex-offenders with drug convictions from getting TANF assistance and food stamps and employment laws that allow, and even mandate, employers to consider a person's criminal record. Ex-offenders also face practical barriers that compromise their ability to get jobs. These legal and practical obstacles can create formidable challenges for participants who want to transition from welfare to work.

A. Legal barriers faced by people with criminal records

1. Welfare laws that affect ex-offenders

The 1996 federal welfare law, PRWORA, contains a specific provision that restricts access to public benefits for individuals with drug-related convictions. Unless states enact legislation to opt out of or modify the ban, states must impose a lifetime ban on the receipt of TANF assistance and food stamps for those individuals who have been convicted of drug felonies for conduct that occurred after August 22, 1996. The drug felon ban does not apply to Medicaid or to non-federal assistance that a state may provide through its own general assistance program or other separate state program. viii It also may not affect an individual's access to benefits such as employment related services or non- medical substance abuse services not considered TANF "assistance" under the TANF regulations. ix

About half the states (24) have implemented a lifetime ban on the receipt of TANF assistance and food stamps for individuals convicted of drug felonies. Eighteen states have decided to modify the lifetime ban in some way. States have modified the lifetime ban to exempt individuals with drug felony convictions who have undergone drug treatment and to limit the ban to a specific period of time, such as five years.

Only eight states and the District of Columbia have adopted legislation opting out of the lifetime ban. (See Appendix A: State Responses to the Drug Felon Ban.)

An ex-offender's eligibility to receive public assistance can be critical since many people with criminal records are not "job-ready" immediately and require services such as substance abuse treatment, job training, or education before they can enter the job market. During this process of becoming "Job-ready," ex-offenders rely on having access to public assistance to pay for food and housing.

Even if a state has adopted the drug felon ban, individuals with drug felony convictions may still be eligible to receive or participate in Welfare-to- Work funded services, such as supportive services, post-employment services, job readiness or job placement services, if the individual is otherwise eligible for such supports.

2. Employment laws that affect ex-offenders.

There are a number of laws that govern the employment of people with criminal records. Some of these laws protect ex-offenders from discrimination based on their conviction record, and others restrict employers from hiring people with certain types of convictions. While employers are generally not allowed to have blanket bars against hiring people with criminal records, they are permitted to consider the relationship between the conviction record and the job sought. The following discussion is meant to provide general information only. You should check with your state's Attorney General's office (see Appendix D) or another legal advisor for more detailed information or if you have questions regarding the application of these principles in a particular case.

a. Can an employer consider an applicant's criminal record?

Employers may consider an applicant's conviction record and, in some cases, a person's arrest record. Generally, employers are permitted to ask job applicants if they have ever been convicted of an offense, and employers may legally consider an applicant's conviction(s) in making hiring decisions. If an applicant fails to disclose such information or misrepresents the information, and the employer discovers the deception, the individual can be legally fired.

Some states, such as New York, have passed legislation forbidding most employers from considering arrest information when making an employment decision and from inquiring whether an applicant has ever been arrested. You should check with your state's Attorney General to see if there are any limits on what an employer can ask and consider about a person's criminal background.

b. What occupations may exclude people with criminal records?

Although it is generally illegal for an employer to impose a flat ban against hiring exoffenders, some employers are forbidden from hiring ex-offenders for certain jobs and are mandated to perform background checks before hiring a job applicant. The types of jobs with legal prohibitions against ex-offenders tend to be in the fields of childcare, education, security, nursing and home healthcare, where "vulnerable" populations are involved. These restrictions are established by state law, so you should contact your state's Attorney General to determine the occupations and types of convictions that are affected by occupational prohibitions. (See Appendix D.)

c. How do employers learn about a person's criminal record?

The easiest way for employers to find out whether an applicant has a conviction history is to ask about it on a job application or during an interview. Although many employers are not required to conduct a background check on job applicants, many do perform checks and have easy access to applicants' criminal histories through credit reporting agencies and other investigative services. Under the Federal Fair Credit Reporting Act, consumer agencies are limited to providing criminal record information about a job applicant's arrests and convictions over the last seven years, unless the job has a salary of \$75,000 or more. If the employer decides not to hire an applicant because of information found on the credit report, he or she must give the individual the opportunity to see the report. Your state may have a law that further limits the type of consumer information that can be included in the credit report. It is wise to check with a lawyer or consumer agency in your state about the allowable uses of consumer reports.

B. Practical barriers faced by people with criminal records

In addition to the legal barriers faced by ex-offenders in moving from welfare to work, people with criminal records contend with a number of other issues that may prevent them from finding employment. Of the practical hurdles facing ex-offenders, perhaps the most serious barriers to employment are the bias and stigma arising from having a criminal record. Many employers are hesitant to hire applicants with conviction histories. Other barriers include many of those faced by other hard-to-place populations, such as histories of alcohol and drug dependence, lack of job history and work skills, physical and mental health issues, low education levels, histories of physical and sexual abuse, and child welfare or child support issues. It is important to determine whether your participants have these concerns in order to make appropriate services available to them either directly or through referrals to other agencies. In addition to the range of Welfare-to-Work services, the Workforce Investment Act (WIA) One-Stop Center in your community can provide a variety of useful services to assist your participants. Forming working relationships with the other systems that share your clients including the substance abuse, child welfare, housing, child support, and criminal justice systems - will improve their ability to address the competing issues in their lives.

IV. HOW CAN YOU HELP PARTICIPANTS WITH CRIMINAL RECORDS BECOME EMPLOYED?

What can you do to improve your participants' chances of finding employment? There are a number of strategies you can use to mitigate the barriers faced by your participants and bolster their chances of getting jobs. To be successful, focus on filling the needs of employers, while simultaneously assisting your participants to become qualified candidates for employment.

A. Serving the employer: Meeting the demand for qualified labor

1. Become familiar with the laws that affect the employment of people with criminal records.

One of the most effective ways to enhance job opportunities is to learn about the legal standards related to the employment of people with conviction histories. This includes knowing which jobs have legal bars to people with criminal records and what can be done to lift those bars. It also means knowing whether employers are permitted to ask job applicants about their arrest and conviction history. (See Section III.A.2. above on "Employment laws that affect ex-offenders" and Section IV.B.l. below on "Ensure exoffenders know their legal rights.")

2. Recognize and respond to the legitimate concerns of employers.

One reason employers often give for refusing to hire individuals with a criminal record is the fear they will incur liability if they hire an ex-offender who later commits a new crime. This is known as negligent hiring. The important thing to know is that in most cases an employer will not face legal liability if s/he hires an ex-offender. While state standards differ, the key to determining liability is usually whether the employer could have foreseen the crime: specifically, whether the employee had a history or propensity for harmful behavior and, most importantly, whether the employer knew or should have known of the employee's propensities. Generally, an employer's reasonable efforts to check and consider a prospective employee's background will satisfy the legal requirements and eliminate the risk of liability on the employer's part. Again, you should consult a lawyer about your state's standards for negligent hiring and what an employer can do to protect against liability.

Once you have determined what steps an employer can take to avoid charges of negligent hiring, present this information to prospective employers so as to minimize their fears of hiring an applicant with a conviction record. Let them know that hiring through a service provider like yourself who performs quality screening and refers appropriate job applicants can significantly reduce their risk of liability. In addition, tell employers about the Federal Bonding Program, which offers those employers who hire ex-offenders bonding insurance that protects them from theft, forgery, larceny, or

embezzlement. (See Section IV.A.4.b. below on "Emphasize financial incentives to hiring your participants" for a fuller discussion of the Federal Bonding Program.)

3. Identify employers that will hire ex-offenders.

You may not realize that many employers - including major corporations hire people with criminal records. These businesses have come to realize that employing qualified ex-offenders makes good economic sense and can provide many opportunities for growth. This is especially true in a tight labor market.

To be successful in moving participants with criminal records from welfare to work, you need to identify which employers in your community will hire ex-offenders. This involves determining those employers who might be willing to hire from your client base, identifying those who cannot or will not do so, and identifying those who could be convinced to do so if provided with the appropriate incentives.

First, identify employers who hire applicants who have minimum skills or work experience, as well as employers who hire without doing a criminal background check. Also, identify jobs that do not pose public safety considerations. These employers tend to be in industries such as construction, assembly work, manufacturing, and food services.

At the same time, you want to build credibility with your participants and with employers, so it is important to identify employers who are legally barred from hiring employees with criminal backgrounds. In those professions with legal bars against the hiring of people with certain types of conviction records, employers can incur criminal liability by hiring participants with those convictions. Avoid referring participants with criminal records to those employers.

Another approach for reaching out to employers is to recruit willing employers who can be persuaded to hire ex-offenders. The Federal Bureau of Prisons uses mock job fairs in prisons to introduce employers to the idea of hiring recently released inmates. These fairs simultaneously give inmates the opportunity to develop their job-seeking skills and employers the chance to meet inmates who have marketable skills. There may be other agencies in your community that have experience working with ex-offenders, such as criminal justice agencies, that have developed employer networks and strategies for working with ex-offenders. For example, the U.S.

Department of Justice has initiated several projects in communities across the country aimed at facilitating the reintegration of returning offenders.

4. Reduce the transaction costs associated with hiring new employees.

A practical method of recruiting employers, especially among those who have not yet hired an ex-offender, but may be willing to do so, is to reduce their transaction costs for hiring new employees.

a. Become an indispensable provider of qualified labor.

You can provide free human resource services to employers who need qualified labor by screening clients carefully and ensuring the needs of your employers match the skills and interests of your participants. This service can be very attractive to smaller employers who cannot afford human resource departments. Even large employers can benefit from your referral services because you can offer a pool of job-ready applicants at a moment's notice. In addition, you can save employers the costs of conducting background checks on prospective employees by offering them information about your participants up front.

In addition, once your participants are placed in jobs, you can also offer postemployment services to employers such as ESL childcare, transportation, and occupational skills training. For example, you can serve as an intermediary between the employer and employee and help them resolve problems that arise. By taking the initiative in addressing issues that might otherwise compromise the working relationships of your participants and their employers, you will be providing an additional incentive to employers to hire your clients.

b. Emphasize financial incentives to hiring your participants.

Another way to encourage employers to hire ex-offenders is to introduce and link them to the range of financial incentives available for those who hire from this population. Among those are the Federal Bonding Program, various tax credits, and Workforce Investment Act (WIA) assistance. Assisting employers in securing these incentives - which could include processing the paperwork for them - can make the difference in whether they will hire your participants.

The Federal Bonding Program, sponsored by the U.S. Department of Labor, provides individual fidelity bonds to employers for job applicants who are (or maybe) denied coverage by commercial carriers because of their criminal history. While the bond does not cover liability due to poor workmanship, job injuries or work accidents, it does insure the employer against theft, forgery, larceny, or embezzlement.

In addition to welfare tax credits that are available to employers who hire welfare recipients, Work Opportunity Tax Credits are intended to encourage private employers to hire eight targeted groups of job seekers, including ex-felons. The maximum credit available is \$2400 per eligible new worker. Employers who are willing to train and provide work experience to ex-offenders may be eligible to receive WIA assistance including on-the-job training and Welfare-to-Work wage subsidies.

c. Comprehensively address the range of issues faced by your participants

In addition to offering job preparation and referral services to their clients, service providers that work with ex-offenders often offer other support services, such as life skills, counseling groups and classes in anger management, and alcohol and substance abuse treatment. Welfare-to-Work funding may be used to provide some of these services, most often delivered through WIA One-Stop Centers. In addition, after the participant has secured employment, s/he may be able to access supportive services through an employee assistance program, which an employer may make available with public funding or through WIA follow up, if the person was a WIA participant. Through these programs, employers are more likely to get an employee who can effectively deal with many of the issues that could otherwise compromise job retention and performance.

B. Serving the participant. Preparing ex-offenders for the labor market.

Recruiting employers in your community is only one side of the equation. participants must be ready for the workforce.

1. Ensure ex-offenders know their legal rights.

Participants need to know that they have the right to be employed in spite of their criminal record. Helping them understand their employment rights can make the difference in how they approach their job searches.

a. State laws that protect ex-offenders from employment discrimination.

Several states have laws that limit how and under what circumstances an employer may consider an applicant's criminal record. These laws make it illegal for an employer to discriminate against an ex-offender unless his or her conviction record is related to the duties of the job. Factors that are generally considered include the time that has elapsed since the offense, the person's age at the time of the crime, the seriousness of the offense, the person's efforts toward rehabilitation, and the employer's interest in protecting the property and welfare of the workplace or the general public. For instance, if a job applicant who had a prior conviction for drug possession applied for a position as a food service worker, the employer should probably not be permitted to deny him employment based solely on his criminal record. To determine whether your state provides any protection to ex-offenders from employment discrimination, you should contact your state's Attorney General. (See Appendix D.)

Some states have tried to mitigate the stigma, as well as some of the legal barriers, associated with criminal histories by allowing ex-offenders to seal or expunge their criminal records or by offering certificates of rehabilitation to ex-offenders who either have minimal criminal histories or have remained out of the criminal justice system for specified periods of time. Depending on your state's law, certain criminal information may be sealed or expunged, thus restricting who has access to the information. In addition, certificates of rehabilitation, which create a presumption of rehabilitation, are helpful, if not crucial, to securing employment with public agencies and with removing bars to obtaining licenses. It may be useful to note that Welfare-to-Work, Workforce Investment Act, and, in certain situations, TANF funds can be used to cover the costs of sealing or expunging records or of obtaining certificates of rehabilitation. To find out if and how your state permits ex-offenders to seal or expunge their criminal records or obtain certificates of rehabilitation, contact your

state's repository of criminal records. (See Appendix B: State Repositories of Criminal Records.)

b. Federal laws that protect ex-offenders from employment discrimination.

Federal, state, and local welfare programs consider the process of moving individuals from welfare to work as a partnership in which employers are important allies. One of the fundamental purposes of welfare reform is to help needy parents achieve self-sufficiency through employment. For the efforts to be successful, job placements must meet the business needs of employer partners. However, in carrying out these efforts, some cases of unlawful discrimination may occur.

Even if your state does not have a specific anti-discrimination law, federal law, Title VE of the Civil Rights Act of 1964 (which is enforced by the federal Equal Employment Opportunity Commission (EEOC)) would govern employment activities. Title VII prohibits private employers and state and local governments from discriminating in employment decisions on the basis of race, color, gender, national origin or religion. The EEOC has determined that policies that exclude individuals from employment on the basis of their arrest and conviction records may violate Title VII because such policies disproportionately exclude minorities, in light of statistics showing they are arrested and convicted at a rate significantly in excess of their representation in the population.

According to the EEOC, exclusion on the basis of conviction records violates

Title VII unless there is a business necessity for the employment decision. To establish
this, the employer must show that it considered three factors in making the
exclusionary employment decision: (1) the nature and gravity of the offense(s); (11)
the time that has passed since the conviction and/or completion of the sentence; and
(111) the nature of the job held or sought. xi Thus, business necessity can be
established where the applicant has a fairly recent conviction for particularly egregious
conduct that is related to the job in question.

Employers also cannot use arrest records to exclude persons from employment unless there is a business justification. If it can be demonstrated that the applicant actually engaged in the conduct for which he or she was arrested and that the conduct

is job-related and relatively recent, the exclusion would be justified. ^{xii} As specified in the EEOC guidance, "[t]he employer is required to allow the person a meaningful opportunity to explain the circumstances of the arrest(s) and to make a reasonable effort to determine whether the explanation is credible before eliminating him/her from employment opportunities." ^{xiii}

Program participants who may consider a legal challenge as one of their options need to know that these types of claims are often time-consuming, expen-sive, and difficult. Such cases are decided on an individual basis, and legal representation may be hard for them to find. In the end, they may find that working with you on other strategies which build upon specific employers as program partners may prove more effective in getting placed into an unsubsidized job.

2. Help participants "clean up" their rap sheets.

An increasing number of employers rely on background checks and employment questionnaires to probe an applicant's criminal history. Yet many criminal record reports contain inaccuracies and mistakes, ranging from missing to inaccurately recorded disposition information. Inaccurate information may give an unnecessarily negative profile of the individual. Therefore, one of the most beneficial services you can provide to participants is help in obtaining and correcting their "rap sheets." (A "rap sheet" is the official record of an individual's arrest and conviction history in a particular state that is maintained by the state's repository of criminal records.)

Assistance might involve helping a participant get a copy of his or her record from your state's repository of criminal records and advising them about the contents of their record. (See Appendix B: State Repositories of Criminal Records.) When appropriate, you can assist them in sealing or expunging criminal information. If your agency is not able to provide these services, identify other resources in the community that can, such as legal services offices and public defenders. Welfare-to-Work, Workforce Investment Act, and, in certain situations, TANF funds may be used to cover the costs of expungement or sealing. However, these funding streams may not be used to pay off court fines or other financial obligations owed by defendants.

Helping your participants clean up their rap sheets will also give you and them the opportunity to learn about their criminal history. In gathering this information, focus

on the kind of information an employer would want to know about a job candidate, such as the age of the person when s/he committed the offense, the severity of the crime, and what the applicant has done to rehabilitate him/herself.

Knowing this information about your participants is critical because the employer may be more willing to hire someone who has been convicted of a misdemeanor offense than a felony. Other factors make a difference, too. For example, in a recent survey organized by The Welfare to Work Partnership (a nongovernmental, non-profit organization created to increase business involvement in welfare reform), two-thirds of businesses indicated they were more likely to hire an ex-offender who was convicted more than five years ago and had avoided any further trouble with the law. Being familiar with your job seekers' backgrounds will also enable you to make more appropriate referrals, since some employers are barred from hiring applicants with certain kinds of conviction histories.

3. Counsel participants on addressing their criminal records.

Because employers ask about applicants' criminal backgrounds, ex-offenders must be prepared to discuss their criminal records. Participants should be encouraged to be honest about their backgrounds but to resist elaborating on or refuting their convictions. You should caution participants against lying about their backgrounds in interviews or on job applications because, if the employer learns the truth through a background check or a reference from another source, the employer could be legally permitted to discharge the employee. Any protections against discrimination the exoffender might otherwise have will then become moot.

Persuade participants to explain any mitigating circumstances connected to a particular offense. Efforts at rehabilitation should be emphasized. Particular attention should be paid to any vocational training or education, employment experiences, community service performed, and successful alcohol or substance abuse treatment the client has attained since committing the offense.

While participants should be advised to tell the truth about their criminal records, you should discuss with them ways to limit their responses to employment applications to the specific information asked of them. For instance, if an application asks a person to list all "convictions" or convictions of all "offenses," the applicant

should identify both criminal (felony and misdemeanor) and noncriminal convlctions,xiv but need not list any arrest that was not followed by a conviction. On the other hand, if an application asks about "crimes," "convictions of crimes," or "criminal offenses," only misdemeanors and felonies need to be identified.

4. Help your participants get necessary documentation.

Ex-offenders often need assistance in applying for various forms of identification and other important documents, such as a driver's license, Social Security card, and birth certificate. These documents are vital because they are frequently required for obtaining employment. Applying for and getting these documents can be a confusing and frustrating experience, and the individual may need one piece of identification in order to get another. Also, each document is issued by a different office and has different application requirements. Mapping out the application process for each of these documents will be of great help to your participants.

5. Link clients to the support services they need.

Finally, it is important to address the comprehensive set of personal needs that exacerbate ex-offenders' abilities to secure and retain jobs. By linking participants to the support services they need through the WIA One-Stop Centers and other providers in your community, you will increase their chances of getting employment and remaining in their jobs.

V. CONCLUSION

While participants with criminal records face multiple barriers to employment, there are many things you can do to help them become employed. These strategies include meeting the demands of employers who need dependable labor and preparing your participants to be qualified job candidates. Being familiar with the barriers your participants face, as well as the range of strategies you can use to address those obstacles, will increase the likelihood of your ex-offender participants getting jobs.

Endnotes

- "U.S. Correctional Population Reaches 6.3 Million Men and Women, Represents 3.1 Percent of the Adult U.S. Population." *Bureau of Justice Statistics Press Release*. U.S. Department of justice. July 23, 2000
- ii. Allen J. Beck, Chief, Bureau of justice Statistics, U.S. Department of justice, "State and Federal Prisoners Returning to the Community: Findings from the Bureau of Justice Statistics," April 13, 2000, presented at the First Reentry Courts Initiative Cluster Meeting, Washington, DC.
- iii. 1992 survey by SEARCH for Bureau of justice Statistics of U.S.

 Department of justice, reported in <u>Use and Management of Criminal History Record Information: A Comprehensive Report</u>, 1993.

 Survey found that 47.3 million individuals had state criminal histories; the FBI also maintains criminal history information on about 25 million individuals, with no data available about how many are duplicative of state files.
- iv. Adult (18 and over) population of U.S. in 1992 was 188,868,000.

 United States Census Bureau, <u>Resident Population Estimates of the United States by Age and Sex: April 1, 1990 to November 1, 1999</u>, December 23, 1999.
- v. "Facts about Prisons and Prisoners." The Sentencing Project, Washington, DC, April 2000.
- vi. Lawrence A. Greenfeld and Tracy L. Snell, "Women Offenders." Bureau of Justice Statistics Special Report. U.S. Department of Justice. December 1999.
- vii. Id.
- viii. Separate state programs are programs operated outside of the TANF program. States use their own funds to operate these programs. Some or all of the expenditures in a separate state program may count toward the state's TANF maintenance-of-effort (MOE) requirement, provided the expenditure helps eligible families in ways that are consistent with any of the four purposes of the TANF program and meets all other MOE requirements. MOE is an annual cost-sharing requirement that comes with participating in the federal TANF block grant program.
 - ix. See 45 C.F.R. § 260.31 of the TANF regulations for the definition of TANF-funded "assistance." See also 45 C.F.R. § 263.11 of the TANF regulations for a list of proper uses of TANF funding.
 - x. State, local, and Tribal TANF agencies, or private organizations providing services under contract with the TANF agency, may use federal TANF funds in any manner reasonably calculated to accomplish any of the purposes of the TANF program. The four TANF purposes may be found at 42 U.S.C. § 601 and 45 C.F.R. §

- 260.20. Also, refer to the publication *Helping Families Achieve Self-Sufficiency: A Guide on Funding Services for Children and Families Through the TANF Program* available at http://vvw-~v.acf.dhhs.gov/programs/ofa/.
- xi. Equal Employment Opportunity Commission, Notice No. N-915, Policy Statement on the Issue of Conviction Records under Title VII of the Civil Rights Act of 1964, (February 4, 1987).
- xii. Equal Employment Opportunity Commission, Notice No. N -915-061, Policy Guidance on the Consideration of Arrest Records in Employment Decisions under Title VII of the Civil Rights Act of 1964, (September 7, 1990).
- xiii. Id. at p. 9.
- xiv. The categorization of convictions as criminal or non-criminal is determine by state law.

Appendices

Appendix A State Responses to the Drug Felon Ban:

Bars to Public Assistance and Food Stamps for Individuals with Drug Felony Convictions (as of May 2000)

States that Have Denied Benefits Entirely (24)

| Alabama | Kansas | New Mexico |
|------------|---------------|---------------|
| Alaska | Kentucky | North Dakota |
| Arizona | Maine | Pennsylvania |
| California | Massachusetts | South Dakota |
| Delaware | Mississippi | Tennessee |
| Georgia | Missouri | Virginia |
| Idaho | Montana | West Virginia |
| Indiana | Nebraska | Wyoming |

States that Have Modified the Ban (18)

Arkansas Louisiana Rhode Island Colorado Maryland South Carolina

Florida Minnesota Texas Hawaii Nevada Utah

IllinoisNew JerseyWashingtonIowaNorth CarolinaWisconsin

States that Have Opted Out Entirely (9)

Connecticut New York Oregon Michigan Ohio Vermont

New Hampshire Oklahoma (District of Columbia)

Appendix B

State Repositories of Criminal Records

Alabama

Alabama Bureau of Investigation Department of Public Safety 2720A Gunter Park Drive West Montgomery, AL 36109

Phone: 334-395-4326 Fax: 334-395-4350

Alaska

Department of Public Safety P.O. Box 111200

Juneau, AK 99811-1200 Phone: 907-465-4336 Fax: 907-465-4362

Arizona

Technology & Communications Bureau Arizona Department of Public Safety P.O. Box 6638 (2120 West Encanto)

Phoenix, AZ 85005-6638 Phone: 602-233-2000 Fax: 602-223-2933

Arkansas

Arkansas Crime Information Center One Capitol Mall, 4D-200

Little Rock, AR 72201 Phone: 501-682-2222 Fax: 501-682-7444

California

Criminal Justice Information Services Division 4949 Broadway

Room J-232 Sacramento, CA 95820 Phone: 916-227-3044

Fax: 916-227-3128

Colorado

Crime Information Center Colorado Bureau of Investigation 690 Kipling Street Room 3000

Denver, CO 80215 Phone: 303-239-4224 Fax: 303-235-0568

Connecticut

Policy Development & Planning Division Office of Policy & Management 450 Capitol Avenue MS#52CPD Hartford, CT 06106-1308 Phone: 860-418-6390

Phone: 860-418-6390 Fax: 860-418-6496

Delaware

State Bureau of Identification Delaware State Police P.O. Box 430 1407 North DuPont Highway Dover, DE 19903

Phone: 302-739-5872 Fax: 302-739-5888

District of Columbia

Metropolitan Police Department Criminal Justice Information Division 300 Indiana Avenue, NW Room 3055

Washington, DC 20001 Phone: 202-727-4357 Fax: 202-727-4464

Florida

Criminal Justice Information Systems Florida Department of Law Enforcement P.O. Box 1489

Tallahassee, FL 32302-1489 Fax: 850-410-7125

Phone: 850-410-7100

Georgia

Georgia Crime Information Center Georgia Bureau of Investigation P.O. Box 370748

Decatur, GA 30037-0748 Phone: 404-244-2601 Fax: 404-244-2706

Hawaii

Criminal Justice Data Center Department of the Attorney General Kekuanao'a Building, Room 101 465 South King Street Honolulu, HI 96813

Phone: 808-587-3100 Fax: 808-587-3109

Idaho

Bureau of Criminal Identification Idaho Department of Law Enforcement P.O. Box 700 700 S. Stratford Drive, 83642

Meridian, ID 83680-0700 Phone: 208-884-7130

Fax: 208-884-7193

Illinois

Division of Administration Illinois State Police P.O. Box 19461 125 E. Monroe, Room 401 Springfield, IL 62794-9461

Phone: 217-785-2035 Fax: 217-524-5794

Indiana

Indiana State Police IGCN - 100 North Senate Avenue Indianapolis, IN 46204

Phone: 317-232-8250 Fax: 317-232-0652

Iowa

Division of Criminal Investigation Iowa Department of Public Safety Wallace State Office Building Des Moines, IA 50319

Phone: 515-281-5138 Fax: 515-242-6297

Kansas

Kansas Bureau of Investigation 1620 Southwest Tyler Street Topeka, KS 66612-1837 Phone: 785-296-8200 Fax: 785-296-6781

Kentucky

Kentucky State Police Records Section 1250 Louisville Road Frankfort, KY 40601 Phone: 502-227-8700 Fax: 502-227-8734

Louisiana

Louisiana State Police Criminal Records P.O. Box 66614 Baton Rouge, LA 70896 Phone: 225-925-6095 Fax: 225-925-7005

Maine

State Bureau of Identification Maine State Police 36 Hospital Street Augusta, ME 04333 Phone: 207-624-7009 Fax: 207-624-7088

Maryland

Information Technology & Communications Maryland Department of Public Safety & Correctional Services P.O. Box 5743

Pikesville, MD 21282-5743 Phone: 410-585-3100 Fax: 410-764-4035

Massachusetts

Massachusetts Criminal History Systems

Board

200 Arlington Street

Suite 2200

Chelsea, MA 02160 Phone: 617-660-4600

Fax: 617-660-4613

Michigan

Central Records Division Michigan Department of State Police 7150 Harris Drive

Lansing, MI 48913 Phone: 517-322-1959 Fax: 517-322-0635

Minnesota

Criminal Justice Information Systems Bureau of Criminal Apprehension Department of Public Safety 1246 University Avenue St. Paul, MN 55101-2156

Phone: 651-642-0687 Fax: 651-643-2124

Mississippi

Department of Public Safety Criminal Information Center 3891 Highway 468 West Pearl, MS 39208

Phone: 601-933-2600 Fax: 601-933-2676

Missouri

Criminal Records and Identification

Division

Missouri State Highway Patrol

P.O. Box 568 1510 East Elm

Jefferson City, MI 65102 Phone: 573-526-6153 Fax: 573-751-9382

Montana

Montana Department of Justice State Identification Bureau

P.O. Box 201403

Helena, MT 59620-1403 Phone: 406-444-3625 Fax: 406-444-0689

Nebraska

Nebraska State Patrol Investigative Services Division P.O. Box 94907 Lincoln, NE 68509 Phone: 402-479-4099 Fax: 402-479-4022

Nevada

Criminal Information Services Nevada Highway Patrol 808 West Nye Lane Carson City, NV 89703 Phone: 775-687-1600 Fax: 775-687-1845

New Hampshire

Support Services Bureau 10 Hazen Drive Concord, NH 03305 Phone: 603-271-3793 Fax: 603-271-2527

New Jersey

Records & Identification Section New Jersey State Police P.O. Box 7068 River Road West Trenton, NJ 08628-0068

Phone: 609-882-2000 ext. 2311/2878

Fax: 609-530-4856/5780

New Mexico

Department of Public Safety
Technical and Emergency Support Division
P.O. Box 1628
4491 Cerrillos Road
Santa Fe, NM 87504-1628
Phone: 505-827-9185
Fax: 505-827-9189

New York

NYS Division of Criminal Justice Services Office of Operations and Systems 4 Tower Place Executive Park Tower Albany, NY 12203-3764 Phone: 518-457-6050 Fax: 518-457-6550

North Carolina

Division of Criminal Information North Carolina Bureau of Investigation 407 North Blount Street Raleigh, NC 27601-1009

Phone: 919-662-4500 919-661-5977 Fax:

North Dakota

Information Services Division Bureau of Criminal Investigation Office of the Attorney General P.O. Box 1054 4205 State Street Bismarck, ND 58502-1054

Phone: 701-328-5500 Fax: 701-328-5510

Ohio

Identification Division Ohio Bureau of Criminal Identification & Investigation P.O. Box 365 1560 State Route 56, SW London, OH 43140

Phone: 740-845-2000 740-845-2021 Fax:

Oklahoma

Oklahoma State Bureau of Investigation Criminal History Reporting Unit 6600 North Harvey Building Six, Suite #140 Oklahoma City, OK 73116

Phone: 405-879-2528 Fax: 405-879-2503

Oregon

Forensic Services **Identification Services Section Oregon State Police** 3772 Portland Road, N.E. Salem, OR 97303

Phone: 503-378-3070 Fax: 503-378-2121

Pennsylvania

Bureau of Records & Information Services Pennsylvania State Police 1800 Elmerton Avenue Harrisburg, PA 17110 Phone: 717-783-5588 717-772-3681

Puerto Rico

Fax:

Criminal Justice Information Systems Office Puerto Rico Department of Justice P.O. Box 9020192 San Juan, Puerto Rico 00902-0192

Phone: 787-729-2121 Fax: 787-729-2261

Rhode Island

Department of the Attorney General Division of Criminal Identification 150 South Main Street Providence, RI 02903

Phone: 401-274-4400 ext. 3 Fax: 401-222-1331

South Carolina

South Carolina Law Enforcement Division P.O. Box 21398

Columbia, SC 29221-1398 Phone: 803-896-7142 803-896-7022 Fax:

South Dakota

Division of Criminal Investigation Office of the Attorney General East Highway 34 C/o 500 East Capitol Avenue Pierre, SD 57501-5070

Phone: 605-773-3331 Fax: 603-773-4629

Tennessee

Tennessee Bureau of Investigation 901 R. S. Gass Blvd. Nashville, TN 37216-4406

Phone: 615-744-4000

615-744-4653 (Criminal Records) Fax:

Texas

Crime Records Division Texas Department of Public Safety P.O. Box 4143 Austin, TX 78765

Phone: 512-424-2077 Fax: 512-424-5911

Utah

Utah Bureau of Criminal Identification 3888 West 5400 South Box 148280 Salt Lake City, UT 84114

Phone: 801-965-4445 Fax: 801-965-4749

Vermont

Vermont Criminal Information Center Department of Public Safety 103 South Main Street Waterbury, VT 05671

Phone: 802-244-8727 Fax: 802-241-5552

Virginia

Criminal Justice Information Services Virginia State Police P.O. Box 27472 Richmond, VA 23261-7472

Phone: 804-674-2147 Fax: 804-674-2105

Washington

Criminal Records Division Washington State Patrol P.O. Box 42619 Olympia, WA 98504-2619

Phone: 360-570-5252 Fax: 360-570-5274

West Virginia

Criminal Identification Bureau West Virginia Police 725 Jefferson Road South Charleston, WV 25309

Phone: 304-746-2177 Fax: 304-746-2402

Wisconsin

Crime Information Bureau Wisconsin Department of Justice P.O. Box 2688
123 West Washington Avenue Madison, WI 53701
Phane: 608 266 7300

Phone: 608-266-7399 Fax: 608-267-4558

Wyoming

Division of Criminal Investigations Criminal Records Section Wyoming Attorney General's Office 316 West 22nd Street Cheyenne, WY 82002

Phone: 307-777-7523 Fax: 307-777-7252

Appendix C

State Departments of Labor

Alabama

Alabama Department of Labor 100 North Union Street, Suite 260 P.O. Box 303500

F.O. BOX 303300

Montgomery, AL 36130-3500

Phone: 334-242-3460 Fax: 334-240-3417

Alaska

Commissioner Department of Labor

P.O. Box 21149

Juneau, AK 99802-1149 Phone: 907-465-2700

Fax: 907-465-2784

Arizona

Chairman

Industrial Commission

800 W. Washington St., Suite 403

P.O. Box 19070

Phoenix, AZ 85005-9070

Phone: 602-542-4661 Fax: 602-542-7889

Arkansas

Director

Department of Labor

10421 West Markham St.

Little Rock, AR 72205 Phone: 501-682-4541 Fax: 501-682-4535

California

Director

Department of Industrial Relations

455 Golden Gate Ave.,

10th Floor

San Francisco, CA 94102 Phone: 415-703-5050

Fax: 415-703-5058

Colorado

Executive Director

Department of Labor and Employment

1515 Arapahoe Street

Tower II, Suite 400

Denver, CO 80202-2117 Phone: 303-620-4701

Fax: 303-318-8048

Connecticut

Commissioner

Labor Department

200 Folly Brook Boulevard

Wethersfield, CT 06109-1114

Phone: 860-263-6505

Fax: 860-263-6529

Delaware

Secretary

Department of Labor

4425 N. Market Street

4th Floor

Wilmington, DE 19802

Phone: 302-761-8000

Fax: 302-761-6621

District of Columbia

Director

Department of Employment Services

500 C Street, NW, Suite 600

Washington, D.C. 20001

Phone: 202-724-7100

Fax: 202-724-7112

Florida

Secretary

Department of Labor and Employment

Security

2012 Capitol Circle, S.E.

Hartman Building, Suite 303

Tallahassee, FL 32399-2152

Phone: 850-922-7021 Fax: 850-488-8930

Georgia

Commissioner

Department of Labor Sussex Place - Room 600

148 International Blvd., N.E.

Atlanta, GA 30303 Phone: 404-656-3011 Fax: 404-656-2683

Guam

Director

Department of Labor Government of Guam P.O. Box 9970

T.O. DOX 7770

Tamuning, GU 96931-9970

Phone: 671-475-0101 Fax: 671-477-2988

Hawaii

Director

Department of Labor and Industrial

Relations

830 Punchbowl Street, Room 321

Honolulu, HI 96813 Phone: 808-586-8844 Fax: 808-586-9099

Idaho

Director

Department of Labor 317 W. Main Street Boise, ID 83735-0001 Phone: 208-334-6110 Fax: 208-334-6430

Illinois

Director

Department of Labor 160 N. LaSalle Street 13th Floor, Suite C-1300 Chicago, IL 60601

Phone: 312-793-1808 Fax: 312-793-5257

Indiana

Commissioner
Department of Labor
402 West Washington Street

Room W195

Indianapolis, IN 46204-2739

Phone: 317-232-2378 Fax: 317-233-5381

Iowa

Director

Iowa Workforce Development 1000 East Grand Avenue Des Moines, IA 50319-0209

Phone: 515-281-3447 Fax: 515-281-4698

Kansas

Secretary

Department of Human Resources 401 S.W. Topeka Boulevard

Topeka, KS 66603 Phone: 785-296-7474 Fax: 785-368-6294

Kentucky

Secretary

Labor Cabinet

1047 U.S. Hwy. 127 South, Suite 4

Frankfort, KY 40601 Phone: 502-564-3070 Fax: 502-564-5387

Louisiana

Secretary

Department of Labor P.O. Box 94094

Baton Rouge, LA 70804-9094

Phone: 225-342-3011 Fax: 225-342-3778

Maine

Commissioner Department of Labor 20 Union Street P.O. Box 259

Augusta, ME 04332-0259 Phone: 207-287-3788 Fax: 207-287-5292

Maryland

Secretary

Department of Labor, Licensing and

Regulation

500 N. Calvert Street, Suite 401

Baltimore, MD 21202

Phone: 410-230-6020 ext. 1393

Fax: 410-333-0853

Massachusetts

Director

Department of Labor & Work Force

Development

1 Ashburton Place, Rm. 2112

Boston, MA 02108 Phone: 617-727-6573 Fax: 617-727-1090

Michigan

Director

Department of Consumer & Industry

Services

P.O. Box 30004 Lansing, MI 48909

Phone: 517-373-3034 Fax: 517-373-2129

Minnesota

Commissioner

Department of Labor and Industry

443 Lafayette Road St. Paul, MN 55155 Phone: 651-296-2342

Fax: 651-282-5405

Mississippi

Chairman

Workers' Compensation Commission

1428 Lakeland Drive

P.O. Box 5300

Jackson, MS 39296 Phone: 601-987-4258

Fax: 601-987-4233

Missouri

Director

Department of Labor & Industrial Relations

P.O. Box 504

Jefferson City, MO 65102

Phone: 573-751-9691 Fax: 573-751-4135

Montana

Commissioner

Department of Labor and Industry

P.O. Box 1728

Helena, MT 59624-1728

Phone: 406-444-9091

Fax: 406-444-1394

Nebraska

Commissioner

Department of Labor

Workforce Development

550 South 16th Street

Box 94600

Lincoln, NE 68509-4600

Phone: 402-471-9792

Fax: 402-471-2318

Nevada

Commissioner

Labor Commission

555 E. Washington Avenue

Suite 4100

Las Vegas, NV 89101

Phone: 702-486-2650

Fax: 702-486-2660

New Hampshire

Commissioner

Department of Labor

95 Pleasant Street

Concord, NH 03301

Phone: 603-271-3171

Fax: 603-271-6852

New Jersey

Commissioner

New Jersey Department of Labor John Fitch Plaza 13th Floor, Suite D P.O. Box CN 110

Trenton, NJ 08625-0110 Phone: 609-984-4248 Fax: 609-633-9271

New Mexico

Secretary

Department of Labor P.O. Box 1928

401 Broadway, N.E.

Albuquerque, NM 87103-1928

Phone: 505-841-8408 Fax: 505-841-8491

New York

Commissioner

Department of Labor State Campus, Building 12

Albany, NY 12240 Phone: 518-457-2741 Fax: 518-457-6908

North Carolina

Commissioner
Department of Labor
4 West Edenton Street
Raleigh, NC 27601-1092

Phone: 919-733-7166 Fax: 919-733-0223

North Dakota

Commissioner Department of Labor State Capitol Building 600 East Boulevard, Dept. 406 Bismark, ND 58505-0340

Phone: 701-328-2660 Fax: 701-328-2031

Ohio

Administrator Bureau of Employment Services 145 South Front Street Columbus, OH 43218-2132

Phone: 614-466-8073 Fax: 614-466-5025

Oklahoma

Commissioner
Department of Labor
4001 N. Lincoln Blvd.

Oklahoma City, OK 73105-5212 Phone: 405-528-1500, ext. 200

Fax: 405-528-5751

Oregon

Commissioner

Bureau of Labor and Industries 800 NE Oregon Street #32

Portland, OR 97232 Phone: 503-731-4070 Fax: 503-731-4103

Pennsylvania

Secretary

Department of Labor and Industry 1700 Labor and Industry Building 7th and Forster Streets Harrisburg, PA 17120

Phone: 717-787-3756 Fax: 717-787-8826

Puerto Rico

Secretary

Department of Labor & Human Resources Edificio Prudencio Rivera Martinez 505 Munoz Rivera Avenue

Hato Rey, PR 00918

Phone: 787-754-2110 or 2120

Fax: 787-756-1150

Rhode Island

Director

Department of Labor 610 Manton Avenue Providence, RI 02909 Phone: 401-457-1701

Fax: 401-457-1769

South Carolina

Director

Department of Labor, Licensing &

Regulations

Synergy Building

110 Center View Drive

P.O. Box 11329

Columbia, SC 29211-1329

Phone: 803-896-4390 Fax: 803-896-4387

South Dakota

Secretary

Department of Labor

700 Governors Drive

Pierre, SD 57501-2291 Phone: 605-773-3101 Fax: 605-773-4211

Tennessee

Commissioner

Department of Labor

Andrew Johnson Tower

710 James Robertson Pkwy..

8th Floor

Nashville, TN 37243-0655

Phone: 615-741-2582 Fax: 615-741-5078

Texas

Executive Director

Texas Workforce Commission 101 East 15th Street, Rm. 618

Austin, TX 78778

Phone: 512-463-0735 Fax: 512-475-2321

Utah

Commissioner

Utah Labor Commission

General Administration Building

P.O. Box 146600

Salt Lake City, UT 84114-6600

Phone: 801-530-6880 Fax: 801-530-6390

Vermont

Commissioner

Department of Labor & Industry

National Life Building

Draw #20

Montpelier, VT 05620-3401

Phone: 802-828-5098

Fax: 802-828-2195

Virgin Islands

Commissioner of Labor

Department of Labor

2303 Church St., Christiansted St. Croix, U.S. VI 00820-4612

Phone: 340-773-1994, ext. 230

Fax: 340-773-0094

Virginia

Commissioner

Department of Labor and Industry

Powers-Taylor Building

13 S. 13th Street

Richmond, VA 23219

Phone: 804-786-2377

Fax: 804-371-6524

Washington

Director

Department of Labor & Industries

7273 Linderson Way

P.O. Box 44001

Olympia, WA 98504-4001

Phone: 360-902-4213

Fax: 360-902-4202

West Virginia

Commissioner

Division of Labor

Bureau of Commerce

State Capitol Complex

Building #6, Room 749B

Charleston, WV 25305

Phone: 304-558-7890

1 Hone. 304-336-7670

Fax: 304-558-2273

Wisconsin

Secretary
Department of Workforce Development
201 East Washington Avenue, #400 x
P.O. Box 7946
Madison, WI 53707-7946

Phone: 608-267-9692 Fax: 608-266-1784

Wyoming

Director
Department of Employment
Herschler Building, 2 East
122 W. 25th Street
Cheyenne, WY 82002

Phone: 307-777-7672 Fax: 307-777-5805

Appendix D

State Attorneys General

Alabama

Bill Pryor State House 11 S. Union Street Montgomery, AL 36130 (334) 242-7300

Alaska

Bruce M. Botelho Diamond Courthouse P.O. Box 110300 Juneau, AK 99811-0300 (907) 465-2133

Arizona

Janet Napolitano 1275 W. Washington Street Phoenix, AZ 85007 (602) 542-5025

Arkansas

Mark Pryor 200 Tower Bldg. 323 Center Street Little Rock, AR 72201-2610 (501) 682-2007

California

Bill Lockyer 1300 I St., Ste. 1740 Sacramento, CA 95814 (916) 324-5437

Colorado

Ken Salazar Department of Law 1525 Sherman Street 5th Floor Denver, CO 80203 (303) 866-4500

Connecticut

Richard Blumenthal 55 Elm Street Hartford, CT 06141-0120 (860) 808-5324

Delaware

M. Jane Brady Carvel State Office Bldg. 820 N. French St. Wilmington, DE 19801 (302) 577-8400

District of Columbia

Robert Rigsby D.C. Corp. Counsel Office of the Corporation Counsel 441 4th St., NW Washington, DC 20001 (202) 727-6248

Florida

Robert A Butterworth The Capitol PL 01 Tallahassee, FL 32399-1050 (850) 487-1963

Georgia

Thurbert E. Baker 40 Capitol Square, SW Atlanta, GA 30334-1300 (404) 656-4585

Guam

John Taratino
E. Judicial Center Building
Suite 2-200
120 West O'Brien Drive
Hagatna, Guam 96910
(671) 475-3324

Hawaii

Earl Anzai 425 Queen Street Honolulu, HI 96813 (808) 586-1500

Idaho

Alan G. Lance Statehouse P. O. Box 83720 Boise, ID 83720-0010 (208) 334-2400

Illinois

Jim Ryan James R. Thompson Ctr. 100 W. Randolph Street Chicago, IL 60601 (312) 814-2503

Indiana

Steve Carter Indiana Govt. Ctr. S. 402 W. Washington Str., 5th Floor Indianapolis, IN 46204 (317) 233-4386

Iowa

Tom Miller Hoover State Office Bldg. 1305 E. Walnut St. Des Moines, IA 50319 (515) 281-3053

Kansas

Carla J. Stovall 120 S.W. 10th Avenue 2nd Floor Topeka, KS 66612-1597 (785) 296-2215

Kentucky

Albert Benjamin "Ben" Chandler III State Capitol Suite 118 Frankfort, KY 40601 (502) 696-5300

Louisiana

Richard P. Ieyoub Dept. of Justice P.O. Box 94095 Baton Rouge, LA 70804-4095 (225) 342-7013

Maine

G. Steven Rowe 6 State House Station Augusta, ME 04333-0006 (207) 626-8800

Maryland

J. Joseph Curran, Jr. 200 St. Paul Place Baltimore, MD 21202-2202 (410) 576-6300

Massachusetts

Tom Reilly 1 Ashburton Place Boston, MA 02108-1698 (617) 727-2200

Michigan

Jennifer Granholm P.O. Box 30212 525 W. Ottawa Street Lansing, MI 48909-0212 (517) 373-1110

Mississippi

Mike Moore Dept. of Justice P.O. Box 220 Jackson, MS 39205-0220 (601) 359-3692

Missouri

Jeremiah W. "Jay" Nixon Supreme Ct. Bldg. 207 W. High Street Jefferson City, MO 65101 (573) 751-3321

Montana

Mike McGragh Justice Bldg. P. O. Box 201401 215 N. Sanders Helena, MT 59620-1401 (406) 444-2026

Nebraska

Don Stenberg State Capitol P.O. Box 98920 Lincoln, NE 68509-8920 (402) 471-2682

Nevada

Frankie Sue Del Papa Old Supreme Ct. Bldg. 100 N. Carson Street Carson City, NV 89701 (775) 684-1100

New Hampshire

Philip T. McLaughlin State House Annex 33 Capitol Street Concord, NH 03301-6397 (603) 271-3658

New Jersey

John Farmer Office of the Attorney General Department of Law and Public Safety P. O. Box 080 Trenton, NJ 08625 (609) 292-4925

New Mexico

Patricia Madrid P.O. Drawer 1508 Santa Fe, NM 87504-1508 (505) 827-6000

New York

Elliot Spitzer Dept. of Law - The Capitol Room 220 Albany, NY 12224 (518) 474-7330

North Carolina

Roy Cooper Dept. of Justice P.O. Box 629 Raleigh, NC 27602-0629 (919) 716-6400

North Dakota

Wayne Stenehjem State Capitol 600 E. Boulevard Avenue Bismarck, ND 58505-0040 (701) 328-2210

Ohio

Betty D. Montgomery State Office Tower 30 E. Broad Street, 17th Floor Columbus, OH 43215 (614) 466-4320

Oklahoma

W.A. Drew Edmondson State Capitol, Rm. 112 2300 N. Lincoln Blvd. Oklahoma City, OK 73105 (405) 521-3921

Oregon

Hardy Myers Justice Bldg. 1162 Court Street, NE Salem, OR 97310 (503) 378-6002

Pennsylvania

Mike Fisher Strawberry Square 16th Floor Harrisburg, PA 17120 (717) 787-3391

Puerto Rico

Anabelle Rodriguez P.O. Box 9020192 San Juan, PR 00902-0192 (787) 721-7700

Rhode Island

Sheldon Whitehouse 150 S. Main Street Providence, RI 02903 (401) 274-4400

South Carolina

Charlie Condon Rembert C. Dennis Office Bldg. P.O. Box 11549 Columbia, SC 29211-1549 (803) 734-3970

South Dakota

Mark Barnett 500 E. Capitol Pierre, SD 57501-5070 (605) 773-3215

Tennessee

Paul Summers 500 Charlotte Avenue Nashville, TN 37243 (615) 741-5860

Texas

John Cornyn Capitol Station P.O. Box 12548 Austin, TX 78711-2548 (512) 463-2191

Utah

Mark Shurtless 236 State Capitol Salt Lake City, UT 84114-0810 (801) 538-1326

Vermont

William H. Sorrell 09 State Street Montpelier, VT 05609-1001 (802) 828-3171

Virginia

Mark L. Earley 900 E. Main St. Richmond, VA 23219 (804) 786-2071

Washington

Christine O. Gregoire P.O. Box 40100 1125 Washington St., SE Olympia, WA 98504-0100 (360) 753-6200

West Virginia

Darrell V. McGraw, Jr. State Capitol 1900 Kanawha Blvd., E. Charleston, WV 25305 (304) 558-2021

Wisconsin

James E. Doyle State Capitol, Suite 114 E. P.O. Box 7857 Madison, WI 53707-7857 (608) 266-1221

Wyoming

Gay Woodhouse State Capitol Bldg. Rm. 123 Cheyenne, WY 82002 (307) 777-7841

Appendix E

Other Government Agencies and Non-profit Organizations:

U.S. Department of Labor (202) 693-5000 http://www.dol.gov

Employment and Training Administration (202) 693-2790 http://www.doleta.gov

Welfare to Work Division (202) 693-3910 http://wtw.doleta.gov

Regional Work Opportunity Tax Credit Coordinators (202) 693-2786 (D.C.)

Work Opportunity and Welfare to Work Tax Credits (202) 693-2786 http://workforcesecurity.doleta.gov/employ/wotc.asp

Federal Bonding Program (800) 233-2258 http://usworkforce.org/onestop/FBP.htm

Workforce Investment Act (202) 693-3045 http://usworkforce.org

America's Workforce Network Toll-free Helpline (877) US-2JOBS

America's Service Locator http://www.servicelocator.org

U.S. Department of Health and Human Services (877) 696-6775 http://www.hhs.gov

Administration for Children and Families (ACF) (202) 401-9200 http://www.acf.dhhs.gov

Office of Child Support Enforcement (CSE) (202) 401-9373 http://www.acf.dhhs.gov/programs/cse

Center for Substance Abuse Treatment (CSAT) (301) 443-5700 http://www.samhsa.gov/csat/csat.htm

U.S. Department of Transportation (202) 366-4000 http://www.dot.gov

Equal Employment Opportunity Commission (800) 669-4000 http://www.eeoc.gov

Federal Bureau of Prisons (202) 305-3860 http://www.unicor.gov/placement/ipprogram <a href="http://www.unicor.gov/placement/ippr

Legal Action Center (212) 243-1313 http:///www.lac.org